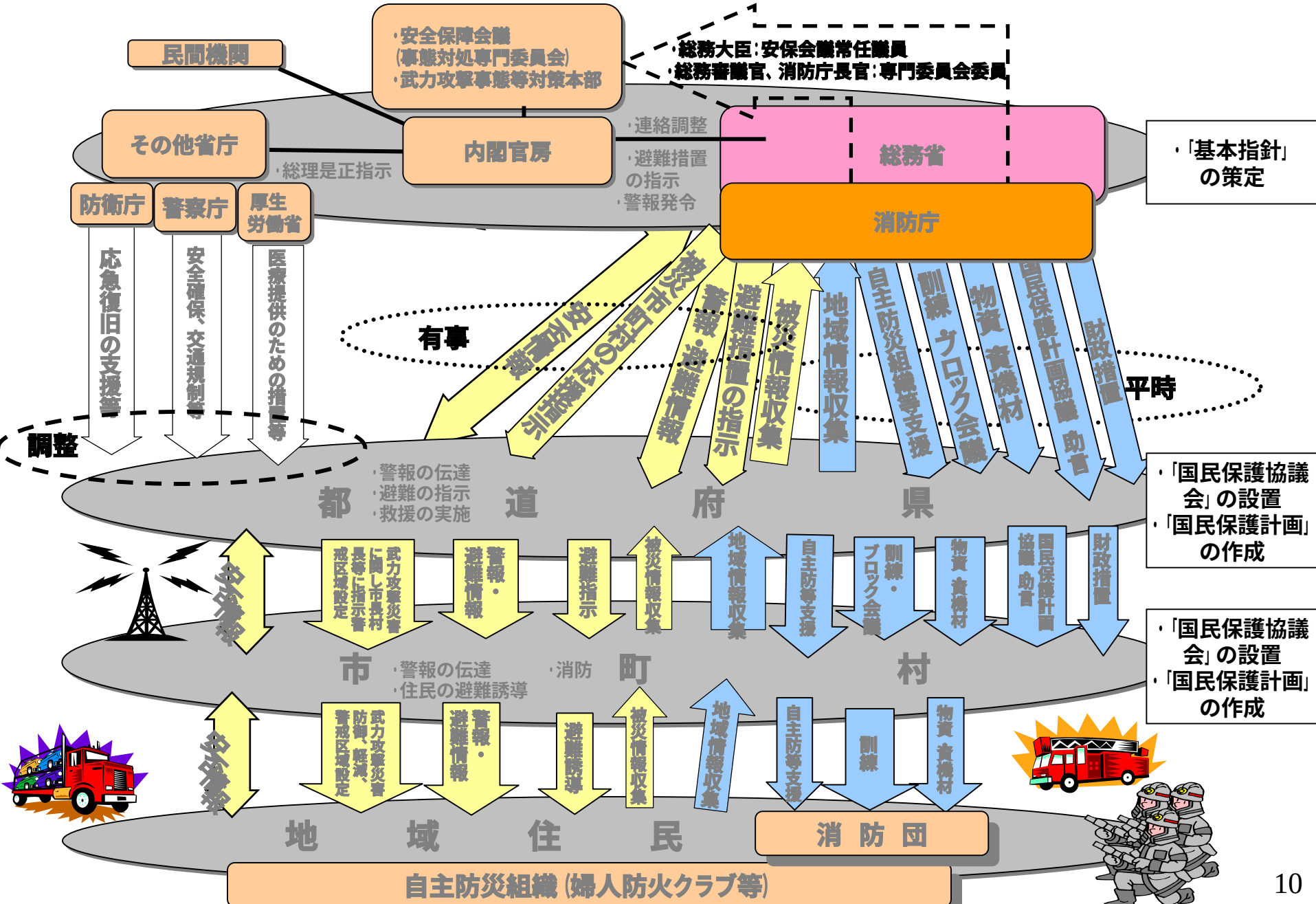【参考】　国民保護法の実施イメージ